



**UNITED STATES HOUSE OF REPRESENTATIVES  
OFFICE OF THE MAJORITY WHIP  
THE HONORABLE JAMES E. CLYBURN (SC-06)**

# **THE WHIP PACK**

**WEEK OF JUNE 25, 2007**

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## BILL TEXT AND BACKGROUND FOR THE WEEK OF JUNE 25, 2007

- H.R. 2643 – 2008 Interior and the Environment Appropriations
- H.R. 2829 – 2008 Financial Services Appropriations
- H.R. 1830 - To Extend the Authorities of the Andean Trade Preference Act

### **Background Documents and Links:**

[FY2008 Subcommittee Allocations – 302\(b\)s](#), Committee on Appropriations, June 5, 2007

[CRS FY 2008 Status Table of Appropriations](#)

[The Congressional Appropriations Process: An Introduction](#)

	<b>FY 2007 Enacted</b>	<b>FY 2008 President</b>	<b>FY 2008 Allocation</b>	<b>Compared to FY 2007</b>	
				<b>Dollar</b>	<b>Percent</b>
Military Construction, Veterans	49,752	60,745	64,745	14,993	30.1%
Homeland Security	31,905	34,191	36,254	4,349	13.6%
State, Foreign Operations	31,277	34,943	34,243	2,966	9.5%
Defense	419,612	462,879	459,332	39,720	9.5%
<b>Total Security Funding</b>	<b>532,546</b>	<b>592,758</b>	<b>594,574</b>	<b>62,028</b>	<b>11.6%</b>
Financial Services & Gen Gov't	19,518	21,678	21,028	1,510	7.7%
Transportation, HUD	47,538	47,963	50,738	3,200	6.7%
Legislative Branch	3,773	4,331	4,024	251	6.7%
Commerce, Justice, Science	50,344	51,241	53,551	3,206	6.4%
Agriculture	17,774	17,835	18,825	1,051	5.9%
Labor, HHS, Education	144,522	140,920	151,112	6,590	4.6%
Interior, Environment	26,405	25,650	27,598	1,193	4.5%
Energy & Water	30,298	30,473	31,603	1,305	4.3%
<b>Total Non-Security Domestic Funding</b>	<b>340,172</b>	<b>340,091</b>	<b>358,478</b>	<b>18,306</b>	<b>5.4%</b>
<b>Total Discretionary Spending</b>	<b>872,718</b>	<b>932,849</b>	<b>953,053</b>	<b>80,334</b>	<b>9.2%</b>

## **H.R. 2643 - 2008 INTERIOR AND THE ENVIRONMENT APPROPRIATIONS**

*(Rep. Dicks - Appropriations) (Subject to a Rule)*

**Bill Text:** [HTML Version](#), [PDF Version](#)

[Bill Summary and Status](#)

**Rule Committee Meeting:** Monday, June 25, 2007 at 5:00pm in H-313, the Capitol,

[Special Announcement](#), [Supplemental Report](#)

**Committee:** [Committee on Appropriations](#)

**Committee Staff Contact:** 5-2771

### **LEGISLATION AT A GLANCE:**

Bill Total

**2007 Enacted:** \$26.405 billion

**President's Request:** \$25.652 billion

**Committee Mark:** \$27.598 billion

**ENVIRONMENTAL PROTECTION AGENCY:** \$8.086 billion, \$361 million above 2007 and \$887 million above the President's request which would have cut the agency by over a half billion dollars.

**EPA Enforcement:** \$569 million, \$19 million above the President's request and 2007 to ensure that environmental laws and regulations are followed.

### **Climate Change**

- **Sense of the Congress:** States that climate change is a reality and requires the country to act.
- **Core Scientific Research:** \$266 million, \$94 million above 2007 for basic research on climate change at the Department of Interior (USGS), the EPA, and the U.S. Forest Service.
- **Commission on Climate Change Adaptation and Mitigation:** \$50 million to establish a commission to review the scientific questions that need to be addressed to adapt to a warming planet and the specific science investments needed to address this reality. \$5 million will be used to support Commission activities, and the remaining \$45 will be distributed by the Commission to science agencies across the Federal Government to begin to implement the Commission's recommendations.
- **Regulations:** \$2 million to develop regulations to reduce green house gases following this spring's Supreme Court decision that the EPA has such authority under the Clean Air Act.

### **Water Infrastructure**

- **Clean Water State Revolving Fund:** \$1.1 billion, \$437 million above the President's request that could help roughly 150 communities with drinking water and wastewater infrastructure projects. This will begin to address cuts made to these programs since 2004.
- **Sewer and Water Grants (STAG):** \$140 million, not funded in 2007 or the President's request, for sewer and water grants to local communities, roughly half of the 2006 level, a first step in restoring these funds.
- **Rural Water Technical Assistance:** \$16 million, eliminated in the President's request, for technical assistance (such as training staff) for rural drinking water and wastewater treatment plants.

## Protecting Bodies of Water

- **Cleaning Up Great Water Bodies:** \$174 million, \$50 million above 2007 and \$65 million over the President's request, to clean up America's waters including the Chesapeake Bay, the Great Lakes, Long Island Sound, Puget Sound and other important targeted watersheds.
- **National Estuary Program:** \$17 million, \$5 million above 2007 and \$10 million above the President's request, for grants to help local communities implement plans for attaining or maintaining water quality in an estuary.

## Clean Air

- **Diesel Emission Reduction Program:** \$50 million, \$15 million above the President's request, for a new program to reduce pollution by retrofitting or replacing diesel engines in five categories: freight, construction, agriculture, ports and school busses.
- **Clean Air State Grants:** \$220 million, \$35 million above the President's request, for grants for state and regional efforts to implement the Clean Air Act, restoring funding to the 2006 level.
- **Energy Star:** \$52 million, \$8 million above the President's request and \$6 million above 2007, for the program that evaluates and promotes products for energy efficiency to help Americans make informed energy choices, restoring funding to the 2006 level. EPA estimates the program saved Americans \$12 billion in energy costs in 2005.

## Hazardous and Toxic Cleanup

- **Superfund Sites:** \$600 million, \$26 million above 2007 and \$15 million above the President's request, to clean up the most toxic and hazardous waste sites. There is also \$170.6 million, \$9 million above the President's request and \$6 million above 2007 for Superfund enforcement.
- **Brownfields:** \$100 million, \$11 million above the President's request and 2007 for evaluation and cleanup of former industrial and commercial sites - turning them from problem properties to productive community use - and \$50 million in grants to states to administer Brownfield programs.
- **Leaking Underground Storage Tanks:** \$118 million, \$26 million above the President's request for grants to inspect and clean up pollution from underground storage tanks.

**Environmental Justice:** \$7 million, \$3 million above the President's request and \$2 million above 2007 to ensure that environmental decisions and EPA programs are not unfairly affecting minority populations.

**EPA Science:** \$788 million, \$34 million above 2007, not including the new commission on climate change science.

**DEPARTMENT OF THE INTERIOR:** \$10.163 billion, \$257 million above 2007 and \$450 million above the President's request.

**National Parks:** \$2.512 billion, \$223 million above 2007 and \$148 million above the President's request, the first step in a 10-year program to upgrade our parks in time for the centennial anniversary of the National Park Service in 2016.

- **Operations:** \$2.047 billion, \$199 million above 2007, to reverse the major declines over the last decade in staffing, visitors' services and law enforcement capacity by allowing the parks to hire 3,000 new seasonal employees and 590 new year-round staff.
- **Centennial Challenge Grants:** \$50 million, to be matched with private funds, for the new Centennial Challenge matching grant program to finance "signature" enhancements in the parks.
- **Historic Preservation:** \$102 million, \$30 million above 2007 and \$20 million above the President's request, for programs including: Save America's Treasures (+\$12 million), Heritage Partnership Grants (+\$7 million), State and Tribal Historic Preservation Offices (+\$9 million), and the Preserve America program (+\$5 million).
- **Park Service Construction:** \$202 million, \$96 million below 2007, the President's request to give the parks time to complete old projects before beginning new ones.
- **"Stateside" Land and Water Conservation Fund (LWCF):** \$50 million, \$20 million above 2007 and zeroed out in the President's request, for grants to states for conservation and recreation including land acquisition and aid to local parks.

**Bureau of Indian Affairs:** \$2.347 billion, \$39 million above 2007 and \$118 million above the President's request.

- **Methamphetamine Prevention and Treatment:** \$35 million for programs at the Bureau of Indian Affairs and Indian Health Services for combating methamphetamine in Indian country including: help for tribal law enforcement officers, detention centers, tribal courts, education programs, mental health, and substance abuse treatment and prevention.
- **Education:** \$699 million, \$39 million above the President's request and \$41 million above 2007, to improve education ranging from elementary and secondary schools to adult education. This includes fully restoring the Johnson-O'Malley assistance grants to support education programs for Indian tribes nationwide.

**Indian Health Service:** \$3.384 billion, \$204 million above 2007 and \$114 million above the President's request, to improve healthcare access and quality for Native Americans including restoring the Urban Health Program and adding \$25 million for the Indian Healthcare Improvement Fund.

**Fighting Wildfires:** \$2.8 billion, \$199 million above 2007 and \$111 million above the President's request to prevent and fight wildfires. Last year was the most expensive year on record for these programs.

- **Fires Suppression Operations:** \$163 million over 2007
- **Preparedness Funding:** \$113 million over the President's request to support staffing
- **Other Critical Needs:** \$50 million over the President's request to remove hazardous fuels, rehabilitate burned lands, and assist state and local firefighters.

**Fish and Wildlife Service:** \$1.417 billion, \$86 million above 2007 and \$130 million above the President's request.

- **National Wildlife Refuge System:** \$451 million, \$56 million above 2007 and the President's request, to restore staffing shortfalls and to improve visitors' services and wildlife management.

**Payment in Lieu of Taxes (PILT):** \$233 million, \$43 million above the President's request, for payments to local governments that help offset losses in property taxes due to nontaxable federal lands within their boundaries.

**Bureau of Land Management:** \$1.046 billion, \$28 million over 2007 and \$26 million above the President's request for land stewardship activities such as recreation, trails, law enforcement, wildlife and fisheries, and wild horses. (not including previously mentioned funds for fire)

**U.S. Geological Survey:** \$1.033 billion, \$50 million above 2007 and \$58 million above the President's request for core research into areas such as earthquakes, geography, hydrology and stream gauges, and biological research. Also includes \$24 million for the Landsat Data Continuity Mission for a new satellite to continue detailed mapping of the earth.

- **Global Climate Change Research:** \$36 million, \$10 million above the President's request and 2007 for new research on global climate change including glacier and polar monitoring, impacts on rivers and ground water, and impacts on organisms.

**U.S. FOREST SERVICE:** \$2.593 billion, \$92 million above 2007 and \$355 million above the President's request, not including previously mentioned funds for fire.

**State and Private Forestry:** \$280 million, \$1 million above 2007 and \$78 million above the President's request to help manage over 500 million acres of non-federal forest lands.

**National Forest System:** \$1.506 billion, \$54 million above 2007 and \$162 million above the President's request to manage public lands in national forests and grasslands. Other increases above the request include \$30 million for road maintenance and \$11 million for trail maintenance.

- **Legacy Road Remediation:** \$65 million to repair damaged roads and decommission those that receive little use. Over the years, thousands of miles of roads have been built in the forests, many of which have fallen into disrepair and disuse.

## RELATED AGENCIES

**Smithsonian:** \$652 million, \$18 million above 2007 and \$26 million below the President's request. This includes \$536 million for operational costs, a freeze at the 2007 level and \$35 million below the President's request, based on significant problems of governance and fiscal policies at the Institution.

**National Endowments for the Arts and the Humanities:** \$160 million for the National Endowment for the Arts, \$35 million above 2007 and \$160 million for the National Endowment for the Humanities, \$19 million over 2007, to help these programs to recover from deep cuts over the last decade.

## **ANOTHER IMPORTANT POLICY ITEM**

**Moratoria on Offshore Drilling:** Maintains longstanding moratoria on energy development on the Outer Continental Shelf carried since the mid-1980s.

## **SIGNIFICANT CUTS**

- \$193 million cut from construction accounts due to large unobligated balances. This includes \$96 million from the Park Service.
- Eliminates \$31 million for the landowner incentive and private stewardship programs in the U.S. Fish and Wildlife Service because these programs duplicate work being done by state programs.
- \$39 million cut from EPA Mexican border program due to large unobligated balances.
- \$24 million cut from EPA Alaska village's set-aside, which is \$5 million below the request.
- \$24 million cut from Indian land consolidation.

### **Committee Documents:**

[Summary: FY 2008 Interior and The Environment Bill](#)

### **House Report 110-187:**

Part 1: [HTML Version](#), [PDF Version](#)

Part 2: [HTML Version](#), [PDF Version](#)

### **Full Committee Meeting:**

[Full Committee Meeting, Interior and the Environment – Supplemental Report](#), June 21, 2007

[Webcast](#)

### **Summary of Committee Votes:**

- [Earmarks & Vote to Report](#) — Augmented instructions and guidance provided in House Report 110-187, the initial report filed on the bill by the Appropriations Committee on June 11, 2007. The Supplemental Report lists \$119 million in earmarks to the Interior-Environment bill covering 321 projects, 93 of which were requested by President Bush and 228 of which were requested by members of Congress. The Supplemental Report also updates the Appropriations Committee's guidance to agencies regarding funding for specific projects. **Favorably Reported to the House of Representatives by Voice Vote.**

### **Full Committee Mark-up:**

[Full Committee Meeting, Interior and the Environment Markup – FY 2008 Appropriations](#), June 7, 2007

[National Journal Report](#)

### **Summary of Committee Votes:**

- [Rep. Jackson Urban Parks Amendment](#) — Added report language to expect the National Park Service to continue to carry out its duties regarding urban parks, including ongoing monitoring and enforcement of rules related to the Urban Park and Recreation Recovery program. **Adopted by Voice Vote.**

- Rep. Emerson Geospatial Technical Center Amendment — Added report language to direct the U.S. Geological Survey to implement a new and streamlined approach to establish a future federal National Geospatial Technical Center. **Adopted by Voice Vote.**
- Rep. Kirk Great Lakes Legacy Act Amendment — Modified report language regarding funding for environmental programs that increases the recommendation for the Great Lakes Legacy Act by \$2 million to \$37 million and decreases the amount recommended for "Operations and administration" by \$2 million to \$466.3 million. **Adopted by Voice Vote.**
- Rep. Simpson Facilities at Kenilworth Park South in D.C. Amendment — Added report language to encourage the National Park Service to "act promptly" on a proposal by non-profit organizations to collaborate with the agency to provide education and recreational facilities at National Park Service property at Kenilworth Park South in the District of Columbia. **Adopted by Voice Vote.**
- Rep. Peterson End of Drilling Moratorium in Outer Continental Shelf Amendment — Would have allowed natural gas drilling beyond 25 miles from the U.S. coastline, effectively ending a long-standing moratorium on drilling that exists on most of the coastline at that distance. **Rejected 25-39: R 23-6; D 2-33.**
- Rep. Walsh Rural Water Technical Assistance Grants Amendment — Added language to the committee report urging the EPA to expedite the process for making grants for rural water technical assistance, with the expectation that the agency will complete the process no later than Dec. 31, 2007. **Adopted by Voice Vote.**
- Rep. Olver California Emissions Waiver from the EPA Amendment — Added language to the committee report encouraging the EPA to issue a decision on the State of California's December 2005 petition for a waiver to enact car emissions standards that would reduce greenhouse gases from vehicles by 30 percent by 2016. The committee expects the waiver by Dec. 31, 2007 and if the EPA is unable to issue a decision, the committee expects the agency to provide the reason why and a timeline for completion of review. The amendment explains that the state of California has developed standards for greenhouse gas emissions from cars, light-duty trucks and medium-duty passenger vehicles and at least 11 other states are considering adopting the same. **Adopted, as Amended, by Voice Vote.**
  - Rep. Tiaht, Amendment to an Amendment — Struck the word "favorable" from a request for a response from the EPA regarding emissions standards in California. **Adopted by Voice Vote.**
- Rep. Peterson Drilling Within 100 Miles of Coastline Amendment — Would have added language to allow drilling within 100 miles of the coastline. **Withdrawn.**
- Rep. Hinchey Royalty Re-negotiation for New Leases Amendment — Prohibits funds in the bill from being used to issue any new lease authorizing production of oil or natural gas to any oil or gas company that holds an existing lease that does not pay royalties based on market price. **Adopted by Voice Vote.**
- Rep. Peterson Waste Coal Burning Plants Amendment — Would have prohibited any funds in the bill from being used by the EPA to impose any limitations or requirements regarding the control of sulfur dioxide on any facility that burns on anthracite culm, anthracite refuse, or bituminous coal refuse if such a facility is exempt from certain sections of the Clean Air Act and is a small power production facility. **Withdrawn.**

- [Rep. Hinchey Bristol Bay Environmental Studies Amendment](#) — Added language to the committee report to the Minerals Management Service section regarding the North Aleutian Basin, Alaska, oil and gas outer continental shelf planning area, requiring scientific studies, enhanced inter-agency coordination, and a Government Accountability Office economic study on potential impacts of drilling in this area. **Adopted 33-30: R 3-26; D 30-4.**
- **Vote to Report:** Favorably Reported to the House of Representatives, as Amended, by **Voice Vote.**

**Subcommittee on Interior, Environment, and Related Agencies Mark-up:**

Subcommittee Markup, May 23, 2007

[National Journal Report](#)

**Summary of Committee Votes:**

- [En Bloc Amendments](#) — Included Amendments by: Rep. Dicks, that increases funding for the National Endowment for the Humanities by \$4 million; Rep. Udall, that increases funding for the Multinational Species Conservation Fund administered by the U.S. Fish and Wildlife Service by \$3.6 million; Rep. Chandler, that increases funding for State Historic Preservation Offices by \$5 million; Rep. Moran, that increases the Environmental Protection Agency's Energy Star program budget by \$2.5 million; and Rep. Goode, that added report language requiring the Smithsonian Institution to report on its contracting practices. **Adopted En Bloc by Unanimous Consent.**
- **Vote to Report:** Favorably Reported to the Full Committee, as Amended, by **Voice Vote.**

**CRS Reports:**

[RL34011](#): Interior, Environment, and Related Agencies: FY2008 Appropriations

**GAO Reports:**

(TBA)

**Organization Statements:**

(TBA)

**Administration Position:**

(TBA)

**Fact Sheets & Talking Points:**

(TBA)

**Press Releases, News Articles & Related Information:**

[Climate Change Programs Increased in Interior Bill](#), Rep. Dicks, June 7, 2007

[Interior Bill Boosts Puget Sound, EPA & Forest Service Funding](#), Rep. Dicks, May 23, 2007

[Interior Department Budget Site](#)

[Environmental Protection Agency Budget Site](#)

[Forest Service \(USDA\) Budget Site](#)

[Indian Health Service \(HHS\) Budget Site](#)

**H.R. 2829 – 2008 FINANCIAL SERVICES APPROPRIATIONS** (Rep. Serrano – Appropriations) (Subject to a Rule)

**Bill Text:** [HTML Version](#), [PDF Version](#)

[Bill Summary and Status](#)

**Rule Committee Meeting:** Tuesday, June 26, 2007 at 2:00 p.m. in H-313, the Capitol,

[Special Announcement](#)

**Committee:** [Committee on Appropriations](#)

**Committee Staff Contact:** 5-2771

**LEGISLATION AT A GLANCE:**

Bill Total

**2007 Enacted:** \$19.518 billion

**President's request:** \$21.677 billion

**Committee Mark:** \$21.434 billion

**KEY INVESTMENTS**

**DEPARTMENT OF TREASURY**

**Community Development Financial Institutions Fund:** \$100 million, \$45.5 million above 2007 and \$71.4 million above the President's request, to support economic development and financial services in disadvantaged and rural communities through housing loans, micro-business loans, community development banks and credit unions, and other efforts aimed at economic development and the expansion of low-cost financial services. On average, each dollar invested in the CDFI Fund leverages an additional \$27 in non-Federal funds.

**Office of Financial Education:** \$900,000, \$200,000 above 2007 and the President's request to help Americans make wiser choices in all areas of personal financial management, with a special emphasis on saving, credit management, home ownership and retirement planning.

**Improving Taxpayer Services:** \$3.6 billion, \$74.6 million above 2007 and \$51.9 million above the President's request and includes:

- **Pre-filing Taxpayer Service needs:** \$450.4 million, \$40.8 million above 2007 and \$42.6 million above the President's request for efforts to educate taxpayers about their rights and obligations before they file and to help taxpayers prepare tax returns at IRS walk-in sites around the country. The total number of taxpayers who received help at walk-in sites fell from 665,000 in 2003 to 406,000 in 2003 after years of inadequate funding.
- **National Taxpayer Advocate:** \$179.6 million, \$9.3 million above the President's request to help individuals solve ongoing tax problems with the IRS and uses information on these problems to provide suggestions on how to prevent them from being repeated.

**Closing the Tax Gap:** Works to close the estimated \$290 billion difference between the total taxes owed and the amount actually paid. The Budget Resolution recognized the importance of additional funding for tax enforcement in closing the tax gap, and provides the committee additional funding above the allocation if for these activities.

- **Enforcement:** \$7.2 billion, \$406 million above 2007 and matching the President's request, to catch tax cheats through audits, criminal investigations and delinquent collection efforts.
- **Business Systems Modernization:** \$282 million, \$69.4 million above 2007 and matching the President's request, to upgrade antiquated computer systems and to enhance overall efficiency at the IRS.
- **Compliance Research Initiative:** \$116.7 million, \$12.5 million above 2007 and matching the President's request, to study which taxpayer services most effectively increase overall tax compliance.

### **Strengthening National Security**

- **Office of Terrorism and Financial Intelligence:** \$56.5 million, \$13 million above 2007 and \$250,000 above the President's request, including additional: (1) intelligence analysts tracking terrorist financing; (2) personnel for economic sanctions efforts against terrorist networks; (3) efforts to reduce the backlog of Freedom of Information Act requests at the Office of Foreign Assets Control; and (4) policy advisors to work with foreign governments to combat terrorist financing and other financial crimes.
- **Financial Crimes Enforcement Network (FinCEN):** \$83.3 million, \$10.1 million above 2007 for more analysts to detect terrorist financing and other criminal behavior and to ensure banks report information key to tracking terrorists as required in the Bank Secrecy Act with more personnel and an improved e-filing system. The program is \$2.5 million below the President's request as it does not fund the Cross Border Wire Transfer Initiative as Treasury has yet to decide if they will proceed with this initiative.

## **EXECUTIVE OFFICE OF THE PRESIDENT**

### **Supporting the War on Drugs**

- **High Intensity Drug Trafficking Areas:** \$226 million, \$6 million above the President's request and \$1.3 million above 2007, to coordinate drug control efforts among local, state, and Federal law enforcement agencies, providing agencies with coordination, equipment, technology, and additional resources to combat drug trafficking and its harmful consequences in critical regions of the United States.
- **Drug-free Communities Grants:** \$90 million, \$10 million above 2007 level and at the President's request to support over 700 drug-free community coalitions across the United States, funding efforts to identify and respond to local substance abuse problems.
- **National Youth Anti-Drug Media Campaign:** \$93 million, \$6 million below 2007 and rejecting the President's request for a 31% increase after a Westat study showed no evidence that the program is effective.

## **THE JUDICIARY**

**Federal Courts:** \$5.9 billion, \$254 million above 2007 and \$115 million below the revised request.

- **Defender Services:** \$830.5 million, \$54 million above 2007, to increase the payment rate for attorneys for indigent clients \$94 to \$100 per hour, because every American should have access to quality legal representation.

## DISTRICT OF COLUMBIA

**Assisting the District of Columbia's Students:** \$76 million, \$3.4 million above 2007 and matching the President's request, to support the District of Columbia's students, including \$35 million for college tuition support and nearly \$41 million for school improvements.

**Supporting the DC Criminal Justice System:** \$531.9 million, \$60.9 million above 2007 and \$51.5 million above the President's request, to support the Courts of the District of Columbia, its operations, and other related services. This includes \$91 million for renovations for the District Courts, \$190 million for the Court Services and Offender Supervision Agency, and \$32.7 million for the Public Defender Service

## INDEPENDENT AGENCIES

**Strengthening Regulatory Oversight and Consumer Protection:** Regulatory agencies under this bill will be given additional resources to improve oversight and enforcement:

- **Consumer Product Safety Commission:** \$66.8 million, \$4.1 million above 2007 and \$3.6 million above the President's request, to protect the public from unreasonable risks of serious injury or death from more than 15,000 types of consumer products under the agency's jurisdiction. Deaths, injuries, and property damage from consumer product incidents cost the nation more than \$700 billion annually.
- **Federal Trade Commission:** \$247.5 million, \$36.2 million above 2007 and \$7.25 million above the President's request to enhance consumer protection activities, including investigations of sub-prime lending and identity theft, and to keep the marketplace free from anti-competitive business practices.
- **Securities and Exchange Commission:** \$908 million, \$15.9 million above 2007 and \$3.1 million above the President's request, to enhance securities law enforcement and to educate investors on how to invest wisely.
- **Federal Communications Commission:** \$313 million, \$21.7 million above 2007 and the same as the request, to improve oversight over the rapidly changing and expanding telecommunications environment, including help for consumers to prepare for the transition to digital television.

**Small Business Administration:** \$582 million, \$117 million above the President's request.

- **Small Business Loans:** \$80 million to subsidize the 7(a) loan guarantee program to help small businesses to start-up and grow. The Section 504 Certified Development Company guarantee program is capped at \$7.5 billion.
- **Small Business Development Center Grants:** \$100 million, \$12.9 million over the President's request, the highest funding level ever for this program.
- **Micro-loan program:** \$17 million, \$2 million above 2007 and not funded in the President's request, for very small loans to start-up, newly established, or growing small business concerns. Under this program, SBA makes funds available to nonprofit community based lenders (intermediaries) which, in turn, make loans to eligible borrowers in amounts up to a maximum of \$35,000.

**Implementing the Help America Vote Act (HAVA):** \$300 million, not funded in the 2007 or the President's request, for grants to help states comply with HAVA including upgrading voting machines and voter registration databases so that they are ready for the 2008 Presidential election.

**General Services Administration (GSA):** \$7.902 billion for the Federal Buildings Fund, so that Federal agencies will have the infrastructure needed to serve the public, including \$525 million for new construction and \$733 million for repairs and alterations of Federal buildings.

**National Archives and Records Administration:**

- **National Archives and Records Administration (NARA):** \$315 million, \$2.1 million above the President's request and \$35.7 million above 2007 for operating expenses to ensure evening and weekend hours for public research at the Archives every week instead of the current practice of only one week a month, as well as an increase in the number of archivists to help process public requests for access to historic documents. Funding is also included for additional space to house newly acquired historical documents.
- **National Historical Publications and Records Commission:** \$10 million, \$2.6 million above 2007 and eliminated in the President's request, for grants to states, local governments, universities, local historical societies, and others to preserve and archive historically important materials.

**OTHER POLICY ITEMS**

**Banking-Real Estate Activities:** Continues a long-standing provision prohibiting banks from engaging in real estate activities.

**Public-Private Competitions:** Modifies language allowing agencies to privatize certain government jobs if they can prove it is cost-effective to include workforce protections including: ensures Federal employees the right to appeal decisions to GAO; prevents advantage to companies that do not provide health and retirement benefits comparable to the federal government; and ensures that agencies will be able to make independent decisions, not dictated by OMB, on whether to conduct public-private competitions. (OMB Circular A-76).

**Federal Employee Cost-of-Living Adjustment:** A cost-of-living adjustment of 3.5 percent is included to continue the tradition of pay-parity between civilian and military employees.

**District of Columbia Rights:** Puts control of local government funds in the hands of the local government by lifting many restrictions on the District's ability to use local funding.

**Committee Documents:**

[Summary: FY 2008 Financial Services Bill](#)

**House Report 110-207:**

[HTML Version](#), [PDF Version](#)

**Full Committee Meeting:**

[Full Committee Meeting, Financial Services — Report](#), June 21, 2007  
[Webcast](#)

### Summary of Committee Votes:

- Rep. Serrano Earmarks Amendment to the Committee Report — Added earmarks and guidance to the fiscal 2008 spending bill. The amendment lists \$33.7 million in earmarks covering 165 projects, 17 of which were requested by President Bush and 148 of which were requested by members of Congress. The amendment brought the measure into compliance with clause 9 of Rule XXI as it relates to transparency requirements when projects have been requested by members of Congress. **Adopted by Voice Vote.**
- **Vote to Re-Report:** Favorably Reported to the House of Representatives by **Voice Vote.**

### Full Committee Mark-up:

[Full Committee Meeting, Financial Services and General Government Markup – FY 2008 Appropriations](#), June 11, 2007  
[Webcast](#)  
[National Journal Report](#)

### Summary of Committee Votes:

- Rep. Serrano Manager's Amendment — Reduces from \$94 million to \$93 million a national anti-drug media campaign for youth as part of the Office of National Drug Control Policy Reauthorization Act of 2006 and added \$1 million for demonstration programs, as authorized by Section 1119 of the law. The Amendments also altered report language in various ways. **Adopted by Voice Vote.**
- Rep. Serrano Small Business Administration Loan Program Amendment — Provides \$80 million for the subsidy cost of loan guarantees under the Small Business Administration 7(a) program, offset with by a \$31 million reduction from GSA repairs and alterations; a \$20 million reduction from the federal payment to District of Columbia courts; and a \$29 million increase in expected revenues from the U.S. Postal Service. **Adopted by Voice Vote.**
- Rep. LaHood Federal Judge Salaries Amendment — Would have provided judges with a 3 percent cost of living increase in fiscal 2008. The cost of the amendment would have been offset with a \$9 million cut from funds for the National Archives and Records Administration. **Rejected by Voice Vote.**
- Rep. Moran Interagency Security Committee Amendment — Altered report language to suggest the General Services Administration consider the Interagency Security Committee security standards for leased space to be a factor that the GSA considers when entering contracts for leased space. **Adopted, as Amended, by Voice Vote.**
  - Rep. Moran Amendment to the Amendment — Substituted the word “suggests” for the word “directs” in the Moran amendment. **Adopted by Voice Vote.**
- Rep. Goode District of Columbia Domestic Partnerships Amendment — Would have prohibited funds in the bill from being used to implement or enforce the district's domestic partnership law or any system of registration of unmarried, cohabiting couples. **Withdrawn.**
- **Vote to Report:** Favorably Reported to the House of Representatives, as Amended, by **Voice Vote.**

**Subcommittee on Financial Services and General Government Mark-up:**

[Subcommittee Markup – FY 2008 Appropriations](#), June 5, 2007

[Serrano Statement: FY 2008 Appropriations Subcommittee Markup](#)

**Summary of Committee Vote:**

- **Vote to Report:** Favorably Reported to the Full Committee by **Voice Vote**.

**CRS Reports:**

[RL33998](#): Financial Services and General Government (FSGG): FY2008 Appropriations

**GAO Reports:**

(TBA)

**Organization Statements:**

(TBA)

**Administration Position:**

(TBA)

**Fact Sheets & Talking Points:**

(TBA)

**Press Releases, News Articles & Related Information:**

[Treasury Department Budget Site](#)

[D.C. Government Budget Site](#)

[Executive Office of the President Budget Proposal](#)

[Consumer Product Safety Commission Budget Proposal](#)

[Federal Communications Commission Budget Estimates](#)

[Federal Election Commission Budget Site](#)

[Federal Trade Commission Budget Site](#)

[General Services Administration Budget Site](#)

[National Archives and Records Administration Budget Site](#)

[Office of Personnel Management Budget Site](#)

[Securities and Exchange Commission Budget Justification](#)

[Small Business Administration Budget Site](#)

## BILL UNDER SUSPENSION

### [H.R. 1830 – TO EXTEND THE AUTHORITIES OF THE ANDEAN TRADE PREFERENCE ACT UNTIL SEPTEMBER 30, 2009](#) (*Rep. Rangel – Ways and Means*)

**Bill Text:** [HTML Version](#), [PDF Version](#)  
[Bill Summary and Status](#)  
**Committee:** [Committee on Ways and Means](#)  
**Committee Staff Contact:** 5-3625

#### **LEGISLATION AT A GLANCE:**

**EXTENSION OF THE ANDEAN TRADE PREFERENCE PROGRAMS.** The Andean Trade Preference Programs Provide duty-free treatment to certain exports from Bolivia, Colombia, Ecuador, and Peru. The original Andean Trade Preferences Act (ATPA) was passed in 1991. The program was extended and expanded in 2002 (Andean Trade Promotion and Drug Eradication Act, ATPDEA), passing by voice vote in November 2001. The purpose of the programs is to assist the Andean countries in their economic development and provide legal economic alternatives to the cultivation and production of illicit narcotics.

The programs expire on June 30, 2007. H.R. 1830, as amended, extends the program for eight months.

- **ATPA/ATPDEA Have Eligibility Criteria.** Eligibility is not automatic and each Act establishes certain criteria that the Andean countries must meet for the President to designate them eligible for preference benefits. The criteria include, but are not limited to, whether a beneficiary country: (1) respects internationally-recognized worker rights; (2) treats U.S. investors fairly; (3) provides market access to U.S. goods; (4) demonstrates a commitment to implement its WTO obligations; and (5) meets U.S. counter narcotics criteria.
- **ATPA/ATPDEA Have Been Successful for the Andean Beneficiaries.** According to the International Trade Commission, the impact of ATPA/ATPDEA on the U.S. economy is minimal. The beneficial impact on Andean countries has been significant, as their exports have grown significantly. From 1991 to 2005, U.S. imports from the Andean countries grew from \$4.9 billion to \$20 billion. In 2005, U.S. imports under ATPA/ATPDEA accounted for 58% of all imports from the four countries.
- **ATPA/ATPDEA Have Been Beneficial for the United States.** ATPA/ATPDEA also benefit the U.S.
  1. **Countries are required to co-operate with the United States in counter-narcotic efforts.** ATPA/ATPDEA has been an integral part to the U.S. Andean drug eradication strategy.
  2. **The Andean countries are steadily growing as a market for U.S. goods.** The United States continued to be the leading supplier to each ATPA/ATPDEA country (except Bolivia). U.S. textile manufacturers export a significant amount of U.S. fabric and yarn to the Andean countries.

- **Neither Bolivia nor Ecuador is in Violation of the Eligibility Criteria.** Some opponents of extension have cited concerns about Bolivia and Ecuador's treatment of U.S. investors. However, according to the State Department and the U.S. Trade Representative's office, both Bolivia and Ecuador comply with the ATPA/ATPDEA eligibility criteria on treatment of foreign investors.

**CRS Reports:**

[RS22548](#): ATPA Renewal: Background and Issues, June 19, 2007

**Press Releases, News Articles & Related Information:**

[House to Consider Andean Trade Preference Extension Wednesday](#), Tuesday, June 26, 2007